## ) west.

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Ms. Magalie R. Salas Secretary Federal Communications Commission The Portals 445 12th St., SW, TWA-325 Washington, DC 20554

APR 26 1999

FEBERAL COMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY

Re:

Joint Petition for Waiver, In the Matter of Implementation of the Subscriber Carrier Selection Changes Provisions of the Telecommunications Act of 1996, CC Docket No. 94-129

Dear Ms. Salas:

Attached for filing in the referenced docket, and on behalf of Qwest Communications Corporation ("Qwest"), are the original and four copies of Qwest's reply comments.

We also have forwarded a copy of the reply comments to International Transcription Services.

Kindly date-stamp the additional copy of this letter and return it to the awaiting messenger. If you have any questions, please contact me.

Respectfully submitted,

Jane Kunka

Manager, Public Policy

**Enclosure** 

No. of Copies rec'd\_\_\_\_\_ List A B C D E

### **CERTIFICATE OF SERVICE**

I, Patricia Grondin, hereby certify that on this 26th day of April, 1999, a copy of the foregoing Reply Comments of Qwest Communications Corporation was served on the parties listed below via hand delivery (indicated by "\*") or first-class mail, postage prepaid.

Patricia Grondin

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Washington, DC 20554

# Before the FEDERAL COMMUNICATIONS COMMISS WEST Washington, D.C. 20554

In the Matter of	)	GENERAL GOLDMAN ATTOMS COMMISSION OF THE SECRETARY
Implementation of the Subscriber Carrier	)	The state of the s
Selection Changes Provisions of the	)	
Telecommunications Act of 1996	)	CC Docket No. 94-129
Policies and Rules Concerning	)	
Unauthorized Changes of Consumers by	)	
Long Distance Carriers	)	

#### REPLY COMMENTS OF QWEST COMMUNICATIONS CORPORATION

Qwest Communications Corporation ("Qwest") hereby responds to the comments on the Joint Petition for Waiver ("Joint Petition" of "TPA Proposal") filed in the above-referenced docket.¹ The Joint Petition seeks a waiver of certain Commission rules adopted in the *Second Report and Order* concerning preferred carrier changes.² Specifically, the Joint Petition seeks waiver of the liability and dispute resolution provisions of those rules, and instead advocates the establishment of an industry-funded, neutral Third Party Administrator ("TPA") to oversee all slamming complaints, investigations, and transfers of money among carriers and customers.

Qwest is one of the parties on whose behalf the Joint Petition was filed. The other Joint Petitioners include MCI WorldCom, Inc., AT&T Corp., Excel Telecommunications, Inc., Frontier Corporation, Sprint Corporation, the Competitive Telecommunications Association, and the Telecommunications Resellers Association. *See Joint Petition for Waiver*, CC Docket No. 94-129 (filed Mar. 30, 1999).

See In the Matter of Implementation of the Subscriber Carrier Selection Changes Provisions of the Telecommunications Act of 1996, Policies and Rules Concerning Unauthorized Changes of Consumers' Long Distance Carriers, CC Docket 94-129, Second Report and Order and Further Notice of Proposed Rulemaking, FCC 98-334 (rel. Dec. 23, 1998) ("Second Report and Order").

Qwest concurs wholeheartedly in the reply comments submitted today by MCI WorldCom, Inc., on behalf of the Joint Parties in this proceeding. We are writing separately, however, to highlight the progress that has already been made with respect to the TPA Proposal, as well as to explain further why approval of the TPA Proposal, or a revised version of it, is absolutely necessary to preserve a level playing field for all carriers.

Since the TPA Proposal was filed four weeks ago, the Joint Parties have been meeting with a number of carriers, including the Regional Bell Operating Companies ("RBOCs") and GTE, to solicit their input with respect to its provisions. These meetings are intended to enable the Joint Parties to work with local exchange carriers to further refine the TPA Proposal so that it provides a workable and efficient solution for all carriers. The Joint Parties are also open to regulatory commission input as well, and believe that such input can broaden and improve the TPA Proposal's consumer-friendly mechanisms.

An instrumental meeting was held in Bell Atlantic's offices on Tuesday, April 20, 1999, between the Joint Parties, the RBOCs, GTE, and the Commission's Enforcement Division during which many of TPA Proposal's key provisions, and any problems with them, were discussed. This meeting marked an important first step in a new, collaborative approach to resolve slamming problems, and suggests that the TPA Proposal can provide an industry-friendly alternative to the shortcomings of the Commission's slamming dispute resolution and liability provisions.

The need for a neutral third party administrator to oversee all aspects of preferred carrier change disputes is accentuated by many of the RBOCs' recently announced policies to credit an end user bill if a slam is alleged without, in many instances, giving

interexchange carriers ("IXCs") an opportunity to prove otherwise. Qwest has long embraced a "zero tolerance policy" toward slamming, but believes that carriers should not be denied revenues from legitimate accounts.

It is vital that the Commission make sure that local exchange carriers are unable to apply the existing slamming rules in improper ways that enable them to placate customer frustration at the expense of IXCs. Qwest believes that approval of the TPA Proposal would advance the goal of creating a neutral, consumer-friendly entity that would enable all carriers to compete effectively and fairly in the marketplace for telecommunications services.

### CONCLUSION

For the reasons stated above, Qwest requests that the Commission grant the Joint Petition, as well as stay its proposed liability and dispute resolution provisions so that the TPA Proposal can move forward, allowing a functional, consumer-friendly, neutrally administered independent third party administrator to oversee all slamming complaints.

Respectfully submitted,

QWEST COMMUNICATIONS CORPORATION

Jane Kunka

Manager, Public Policy -

Regulatory and Legislative Affairs Owest Communications Corporation

Mucha

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April 26, 1999